

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4581-05
Bill No.: HCS for SB 816
Subject: Taxation and Revenue - General
Type: Original
Date: May 11, 2010

Bill Summary: Would make several changes to provisions regarding taxes.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
General Revenue	(More than \$100,000)	(More than \$100,000)	(More than \$100,000)
Total Estimated Net Effect on General Revenue Fund	(More than \$100,000)	(More than \$100,000)	(More than \$100,000)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Total Estimated Net Effect on FTE	0	0	0

Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Office of the State Treasurer** and the **City of Centralia** assume this proposal would have no fiscal impact on their organizations.

City Sales Tax Rates

Officials from the **Department of Revenue** assumed that similar provisions in HB 1442 LR 3380-01 (2010) would have no fiscal impact on their respective agencies.

Officials from the cities of **St. Louis, Kansas City, Springfield, and Columbia** did not respond to our request for fiscal impact on these provisions.

Oversight collected municipal sales tax rate information from the Department of Revenue for the following cities:

St. Louis	4.016%
Kansas City	2.375%
Columbia	2.000%
Jefferson City	2.000%
Springfield	1.375%

Oversight does not have information regarding the breakdown of these sales tax rates into general sales tax and sales taxes dedicated to other things such as capital improvements, transportation, public transit, public safety, and parks and recreation.

Since the proposal would authorize cities that have already imposed and collected taxes under this section to continue such taxes without further approval, Oversight will assume for fiscal note purposes that the proposal would not have a direct fiscal impact on existing sales tax rates. The proposal could have a fiscal impact on municipalities that intend to implement a new sales tax or increase their existing sales tax rates.

ASSUMPTION (continued)

Refunds on Personal Tax Overpayments

Officials from the **Office of Administration, Division of Budget and Planning** (BAP) assumed that similar provisions in SS for HCS for HB 1408 & 1514 LR 3839-06 (2010) would not result in added cost to their organization. BAP officials stated that the Department of Revenue should provide the estimate of possible increased costs to GR as a result of the reduced time before interest is paid on overpayments of tax from four months to 90 days.

Officials from the **Department of Revenue** (DOR) assumed that similar provisions in SS for HCS for HB 1408 & 1514 LR 3839-06 (2010) would require their organization to pay interest on personal income tax overpayments if refunds are not made within 90 days, instead of 120 days as allowed by current provisions.

This would create a negative impact on Total State Revenue. In a normal processing year, when DOR is fully staffed, DOR would expect these provisions to have a negative impact of \$294,130. However, in a calendar year like 2009, in which DOR had a reduction in staff, DOR officials estimated a negative impact of \$315,416 for these provisions.

DOR provided an estimate of the fiscal impact for these provisions including two additional employees and related benefits, equipment, and expense totaling \$79,301 for FY 2011, \$84,162 for FY 2012, and \$86,689 for FY 2013.

Oversight notes that the DOR estimate of cost included two additional employees as well as the DOR estimate of additional interest paid on late refund payments. Oversight will indicate a revenue reduction of more than \$100,000 per year for this proposal beginning with FY 2011. Oversight assumes that a full year impact would be incurred in FY 2011 since the proposal includes an emergency clause. The proposal would become effective on approval by the General Assembly and the Governor, and refunds in FY 2011 would be subject to the new provisions.

DOR officials stated that their organization and OA-ITSD (DOR) would need to make programming changes to the Corporation Income Tax System (COINS), the Corporate and Franchise (Tax) Entry System (CAFÉ), the Case Audit Management System (CAMS), the Withholding System (DWIT) and the individual income tax system (MINITS).

ASSUMPTION (continued)

DOR officials estimated that the IT portion of the fiscal impact to implement the proposal would be \$4,452 based on 168 programming hours for modifications to the department's tax systems.

Oversight assumes OA-ITSD (DOR) is provided with core funding to handle a certain amount of normal activity each year. Oversight assumes OA-ITSD (DOR) could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, OA-ITSD (DOR) could request funding through the appropriation process.

<u>FISCAL IMPACT - State Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
GENERAL REVENUE FUND			
Revenue reduction - DOR			
Additional interest on refunds	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal would authorize cities to revise taxes charged on retail sales under certain circumstances, and would require the Department of Revenue to pay interest on personal income tax refunds not paid within 90 days.

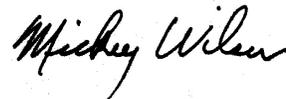
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the State Treasurer
Office of Administration
 Division of Budget and Planning
Department of Revenue
City of Centralia

NOT RESPONDING

City of St. Louis
City of Kansas City
City of Springfield
City of Columbia



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Director
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