

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0327-01
Bill No.: HB 44
Subject: General Assembly; Public Records; Public Meetings; Telecommunications
Type: Original
Date: January 26, 2011

Bill Summary: Requires the Revisor of Statutes to make all copies of laws, resolutions, and constitutional measures available electronically to the public and eliminates the printing of certain state documents.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	Unknown exceeding \$11,496	Unknown exceeding \$8,823	Unknown exceeding \$8,851
Total Estimated Net Effect on General Revenue Fund	Unknown exceeding \$11,496	Unknown exceeding \$8,823	Unknown exceeding \$8,851

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Statutory Revision	(\$20,833)	(\$25,000)	(\$25,000)
Road	\$2,000	\$2,000	\$2,000
Workers' Compensation	\$477	\$477	\$477
Total Estimated Net Effect on <u>Other</u> State Funds	(\$18,356)	(\$22,523)	(\$22,523)

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 9 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Federal Funds	\$1,905	\$1,905	\$1,905
Total Estimated Net Effect on <u>All</u> Federal Funds	\$1,905	\$1,905	\$1,905

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Total Estimated Net Effect on FTE	0	0	0

Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Agriculture, Office of Attorney General, Office of Administration - Administrative Hearing Commission, Office of State Courts Administrator, Department of Economic Development, Department of Higher Education, Department of Insurance, Financial Institutions and Professional Registration, Department of Natural Resources, Department of Corrections, Department of Health and Senior Services, Department of Public Safety (DPS) - Missouri State Highway Patrol, DPS - State Emergency Management Agency, DPS - Missouri Veterans' Commission, DPS - Director's Office, Missouri Ethics Commission, Missouri Department of Conservation, Missouri House of Representatives, Missouri State Employees' Retirement System, Missouri Senate, Office of Prosecution Services, Office of State Auditor, Office of Secretary of State - Records Services Division, Office of State Treasurer, Office of State Public Defender and Boone County Sheriff's Department** assume the proposal would have no fiscal impact on their agencies or the impact would be minimal.

Officials from the **Joint Committee on Public Employee Retirement** state their review of the proposal would indicate that the legislation will not affect retirement plan benefits as defined in Section 105.660.

Officials from the **Department of Social Services (DSS)** state the first four provisions (Sections 2.050, 3.130, 11.020, and 21.237) will have no direct fiscal impact on the DSS. Staff already rely heavily on electronic copies of bills and statutes.

Section 1 is more difficult to place in context. Since different statutes have different requirements, it is not clear to whom the reports are being submitted. Generally when DSS is required by statute to produce reports, the reports are submitted to the Governor and/or the General Assembly, depending upon the requirements of the specific statute. Interpreted narrowly, all that would be required of the DSS under this proposal is that reports would be submitted electronically rather than in printed format. Since the technology to produce electronic copies already exists within the Department, no additional cost would be incurred and any cost savings would be minimal. The DSS will continue to evaluate where it can use technology to reduce costs. Part of this process involves eliminating printed copies in favor of the dissemination of data electronically whenever practicable. However, DSS assumes it would continue to produce printed copies of some reports when it is necessary to the conduct of the business of the Department.

ASSUMPTION (continued)

Officials from the **Department of Elementary and Secondary Education** assume the proposal would result in an estimated savings to the department of approximately \$3,500 per year.

Officials from the **Missouri Department of Transportation (MoDOT)** state by eliminating the need to provide written copies of MoDOT's annual report to the Joint Committee on Transportation Oversight, there will be a savings of approximately \$2,000 annually.

Officials from the **Missouri Consolidated Health Care Plan (HCP)** state the HCP will see a savings of \$1,896 annually by providing the Comprehensive Annual Financial Report in an electronic format via email or by publishing it to the official HCP website versus printing the report in hard copy.

Oversight will present HCP's saving as General Revenue savings. Dividing the savings between General Revenue, Federal Funds, and Other State Funds will result in a minimal savings to Federal Funds and Other State Funds.

Officials from the **Department of Mental Health (DMH)** state the Department currently prints budgetary forms and similar documents. Printing costs for these items would be avoided if submitted in an electronic format. The DMH assumes the Department may experience a savings as a result of this proposal; the amount is unknown but assumed to be less than \$100,000 annually.

Oversight assumes, based on other agency responses, the DMH would experience minimal savings as a result of this proposal.

Officials from the **Department of Revenue (DOR)** state the proposal is expected to reduce costs for the publication, distribution and storage of reports, documents and publications previously printed on paper. However, there is no way to estimate this savings. In addition, this legislation will potentially save the Tax Division approximately \$1,500 annually as the DOR will receive updates on line and will no longer be required to purchase supplements. Therefore, the DOR assumes unknown savings exceeding \$1,500 annually.

Officials from the **Department of Labor and Industrial Relations (DOL)** presume this proposal applies to printed materials currently required by statute to be submitted to the general assembly. At the current time, the DOL submits an annual report, which includes information from the divisions of Employment Security and Workers' Compensation. The cost to print the annual report is less than \$1,000. The DOL is also require to submit the annual budget twice a

ASSUMPTION (continued)

year and the total cost of this printing is \$1,500. All other required reports are already submitted electronically. Therefore, this proposal will result in a minimal cost savings of less than \$2,500 to the department.

Officials from the **Department of Agriculture (AGR)** state they have 12 divisions, boards, and commissions. Assuming \$300 per copy for the FY 12 decennial copies and \$900 for the FY 13-FY 14 supplements, the AGR will save approximately \$3,600 for FY 12 ($\300×12), \$927 for FY 13 ($\$75 \times 12 \times 3\%$ inflation), and \$955 ($\$75 \times 12 \times 3\%$ inflation $\times 3\%$ inflation).

Officials from the **Office of Secretary of State (SOS)** state the fiscal impact for this proposal is less than \$2,500. The SOS does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the SOS can sustain within its core budget. Therefore, the SOS reserves the right to request funding for the costs of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the Governor.

Officials from **Legislative Research (LR)** assume the proposal will cost the Statutory Revision Fund approximately \$25,000 annually for computer support services to maintain the computer databases.

<u>FISCAL IMPACT - State Government</u>	FY 2012 (10 Mo.)	FY 2013	FY 2014
GENERAL REVENUE			
<u>Savings - DED</u>			
Reduction in printing costs	\$1,000	\$1,000	\$1,000
<u>Savings - DES</u>			
Reduction in printing costs	\$3,500	\$3,500	\$3,500
<u>Savings - DOR</u>			
Reduction in printing costs and purchase of supplements	Unknown exceeding \$1,500	Unknown exceeding \$1,500	Unknown exceeding \$1,500
<u>Savings - HCP</u>			
Reduction in printing costs	\$1,896	\$1,896	\$1,896
<u>Savings - AGR</u>			
Reduction in purchase of Revised Statutes and supplements	<u>\$3,600</u>	<u>\$927</u>	<u>\$955</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	<u>Unknown exceeding \$11,496</u>	<u>Unknown exceeding \$8,823</u>	<u>Unknown exceeding \$8,851</u>
STATUTORY REVISION FUND			
<u>Costs - Legislative Research</u>			
Computer support services	<u>(\$20,833)</u>	<u>(\$25,000)</u>	<u>(\$25,000)</u>
ESTIMATED NET EFFECT ON STATUTORY REVISION FUND	<u>(\$20,833)</u>	<u>(\$25,000)</u>	<u>(\$25,000)</u>

<u>FISCAL IMPACT - State Government</u>	FY 2012 (10 Mo.)	FY 2013	FY 2014
ROAD FUND			
<u>Savings - MoDOT</u>			
Reduction in printing costs	<u>\$2,000</u>	<u>\$2,000</u>	<u>\$2,000</u>
ESTIMATED NET EFFECT ON ROAD FUND	<u>\$2,000</u>	<u>\$2,000</u>	<u>\$2,000</u>
WORKERS' COMPENSATION FUND			
<u>Savings - DOL</u>			
Reduction in printing costs	<u>\$477</u>	<u>\$477</u>	<u>\$477</u>
ESTIMATED NET EFFECT ON WORKERS' COMPENSATION FUND	<u>\$477</u>	<u>\$477</u>	<u>\$477</u>
FEDERAL FUNDS			
<u>Savings - DOL</u>			
Reduction in printing costs	<u>\$1,905</u>	<u>\$1,905</u>	<u>\$1,905</u>
ESTIMATED NET EFFECT ON FEDERAL FUNDS	<u>\$1,905</u>	<u>\$1,905</u>	<u>\$1,905</u>
<u>FISCAL IMPACT - Local Government</u>	FY 2012 (10 Mo.)	FY 2013	FY 2014
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal requires the Revisor of Statutes to make all copies of laws, resolutions, and constitutional amendments and measures available electronically to the public and repeals the requirement to distribute a printed copy free of charge to each member of the General Assembly and to every circuit clerk, circuit judge, associate circuit judge, prosecuting attorney, and sheriff. The Secretary of State must publish the Official Manual of the State of Missouri every four years instead of the current every two-year requirement, and all statutorily required state agency reports are to be submitted in an electronic format only. All bills, resolutions, and amendments of the General Assembly must be made available to the public electronically and printed only upon request.

This legislation is not federally mandated, would not duplicate any other program, and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of Attorney General
Department of Agriculture
Office of Administration -
 Administrative Hearing Commission
Office of State Courts Administrator
Department of Economic Development
Department of Elementary and Secondary Education
Department of Higher Education
Department of Insurance, Financial Institutions and Professional Registration
Department of Mental Health
Department of Natural Resources
Department of Corrections
Department of Health and Senior Services
Department of Labor and Industrial Relations
Department of Revenue
Department of Social Services
Missouri Department of Transportation
Department of Public Safety -
 Director's Office
 Missouri Veterans Commission
 Missouri State Highway Patrol
 State Emergency Management Agency

SOURCES OF INFORMATION (continued)

Missouri Consolidated Health Care Plan
Joint Committee on Public Employees' Retirement
Legislative Research
Missouri Department of Conservation
Missouri Ethics Commission
Missouri House of Representatives
Missouri State Employees' Retirement System
Office of Prosecution Services
Office of State Auditor
Missouri Senate
Office of Secretary of State -
 Rules Division
 Records Services/Archives Division
Office of State Public Defender
Office of State Treasurer
Boone County Sheriff's Department

NOT RESPONDING:

**St. Louis City Circuit Clerk, Phelps County Circuit Clerk, Buchanan County Sheriff,
Clark County Sheriff, Jackson County Sheriff, Platte County Sheriff, and St. Louis County
Sheriff's Department**



Mickey Wilson, CPA
Director
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