

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 1090-01  
Bill No.: HB 291  
Subject: Health Care; Health, Public; Medical Procedures and Personnel  
Type: Original  
Date: February 16, 2001

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON STATE FUNDS</b>			
FUND AFFECTED	FY 2002	FY 2003	FY 2004
Highway*	(\$90,852)	(\$451)	(\$451)
Organ Donor Program	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>All</u> State Funds</b>	<b>(\$90,852)</b>	<b>(\$451)</b>	<b>(\$451)</b>

\*Does not include unknown revenues.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
FUND AFFECTED	FY 2002	FY 2003	FY 2004
None			
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
FUND AFFECTED	FY 2002	FY 2003	FY 2004
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

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## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Department of Transportation** and the **Department of Health** assume this proposal would not fiscally impact their agencies

**Department of Revenue (DOR)** officials state the proposal would have the following fiscal impact on their department.

### ADMINISTRATIVE IMPACT

#### **DIVISION OF MOTOR VEHICLES AND DRIVER LICENSING**

##### **Driver and Vehicle Services Bureau**

###### ***Collection of Organ Donation Information and Increased Donation Amount***

This proposal would require the Division of Motor Vehicle and Drivers Licensing to modify the driver's license and identification card application process and renewal system to: 1) Obtain information from individuals over the age of eighteen regarding consent to anatomical donation and 2) Allow persons under the age of eighteen to register as donors with parental consent. The inquiry on the application and renewal form would read "Do you wish to have the organ donor designation printed on your driver's license? If yes is answered to this question, the words "Organ Donor" would be printed on the front of the license.

In addition the application process would be modified in order to collect a \$2.00 donation. Currently, the Driver and Vehicle Services Bureau can only collect a \$1.00 donation from each applicant. The Driver and Vehicle Services Bureau would incur programming expenses in the amount of \$42,000 to the Over-the-Counter system to accommodate each of the aforementioned changes to the system.

This proposal would also require DOR to allow individuals to designate organ donation preferences even if the individual is not completing a driver license transaction. The Drivers License Bureau cannot determine the number of individual's who would choose this option; however, it would affect the following processing areas: mail room; license processing; key entry; microfilming; correspondence; telephone calls; central branch office; and valid without photo processing. This would require additional FTE and associated costs (equipment and expenses). The total cost for this portion of the proposal is **UNKNOWN**

ASSUMPTION (continued)

**DIVISION OF TAXATION**  
**Individual Income Tax Bureau**

This proposal would require DOR to provide a space on the face of the individual income tax return for the taxpayer to designate a contribution to the "Organ Donor Program" (Checkoff). The additional checkoff for the "Organ Donor Program" would need to be added to the Missouri individual income tax returns, MO-1040, MO-1040A, MO-1040B, and MO-1040T. The new checkoff would require programming modifications to several records in the MINITS system. This would include changes to the batch and on-line programs and screens, changes to statistics/reports, coordination of data transfer with the Telefile and ELF vendors, speed up changes for the new field entry screens, and additional notice messages to existing tables. The Division of Taxation would require three (3) Computer Information Technologist III for 1,211 hours of overtime, two (2) Computer Information Technologist IV for 346 hours of overtime and two (2) Programming Analysis Supervisors for 87 hours of overtime to test and make the above referenced programming modifications. Total overtime hours = 1,644. Total expense incurred by Taxation for overtime would be \$31,668.

The Division of Taxation assumes that the Organ Donor Program checkoff would be processed like other checkoffs on the individual income tax return and it would not bill for the checkoff amount.

**STATE DATA CENTER**

The State Data Center would require an implementation cost of \$5,129 in FY02 to make modifications to the current Missouri Drivers License System (MODL). This center would also require \$10,584 for taxation system program changes in FY02 and ongoing costs in amount of \$451 for printing and disk storage for FY02, FY03 & FY04.

**REVENUE IMPACT**

**Organ Donor Program Fund**

This proposal would allow individuals to donate any amount to the Organ Donor Program Fund through a checkoff on the Missouri income tax form. The revenue impact from this is **UNKNOWN** as this is not currently allowed and DOR has no way to determine the potential impact to this fund through this collection method.

This proposal would also increase the amount an individual would be allowed to donate to the Organ Donor Program Fund when applying for a driver or nondriver license. Currently, individuals may donate \$1.00 through this process. This proposal would change this donation

ASSUMPTION (continued)

amount to \$2.00. However, since the Driver and Vehicle Services Bureau has gone from a three year license cycle to a six year license cycle, DOR assumes that this increased donation amount would be **REVENUE NEUTRAL**.

**Cooper County Memorial Hospital** officials estimated costs of less than \$10,000 per year for coordinating program.

Officials from **Barton County Memorial Hospital, Cass Medical Center, Excelsior Springs Medical Center, Lincoln County Memorial Hospital, Pemiscot Memorial Hospital, Phelps County Regional Medical Center, Ray County Memorial Hospital, Samaritan Memorial Hospital, and Ste. Genevieve County Memorial Hospital** did not respond to our fiscal impact request.

**Oversight** sent a fiscal note request to various community hospitals seeking input on any administrative or fiscal impacts on the hospitals by the proposal. However, we did not receive any responses. **Oversight** assumes that hospitals would experience some administrative tasks relating to this proposal. However, **Oversight** believes that the functions could be absorbed with existing resources and therefore have shown no fiscal impact to hospitals.

<u>FISCAL IMPACT - State Government</u>	FY 2002 (10 Mo.)	FY 2003	FY 2004
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**HIGHWAY FUND**

Transfer In - Organ Tissue Donor  
 Awareness Board

Organ Donor Program Fund	Unknown	Unknown	Unknown
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Costs - Department of Revenue

Overtime costs	(\$32,688)	\$0	\$0
Reprogramming costs	(\$42,000)	\$0	\$0
State data center costs	<u>(\$16,164)</u>	<u>(\$451)</u>	<u>(\$451)</u>
Total <u>Costs</u> - Department of Revenue	<u>(\$90,852)</u>	<u>(\$451)</u>	<u>(\$451)</u>

**ESTIMATED NET EFFECT ON  
 HIGHWAY FUND\***

	<u>(\$90,852)</u>	<u>(\$451)</u>	<u>(\$451)</u>
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**\*Does not include unknown revenues.**

<u>FISCAL IMPACT - State Government</u>	FY 2002 (10 Mo.)	FY 2003	FY 2004
<b>ORGAN DONOR PROGRAM FUND</b>			
<u>Income - Department of Revenue</u>			
Donations on the state income tax return	Unknown	Unknown	Unknown
<u>Costs - Organ and Tissue Donor Awareness Board</u>			
Program costs	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
<b>ESTIMATED NET EFFECT ON ORGAN DONOR PROGRAM FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
<u>FISCAL IMPACT - Local Government</u>	FY 2002 (10 Mo.)	FY 2003	FY 2004
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

DESCRIPTION

This proposal would make several changes to the Anatomical Gift Act. In its main provisions, the proposal would: (1) add definitions for "anatomical donations," "federally certified organ procurement organizations," and "organ donor program fund"; (2) allow persons who are 16 years of age to effect anatomical gifts with parental or guardian consent; (3) allow an attending physician or hospital designee to contact an organ procurement organization in Missouri to determine the suitability or non-suitability of an organ, tissue, or eye donation of any patient who is near death or who dies while an inpatient at a hospital and specifies the procedures for the determination; (4) allow a hospital to develop and implement a protocol for referring potential anatomical donors; (5) establish procedures for conducting death medical record reviews for the purpose of determining the anatomical donor potential at a hospital; (6) allow the Division of Motor Vehicle and Drivers Licensing to modify the driver's license and identification card application process and renewal system for the purposes of obtaining information on anatomical donations from persons over 18 years of age and allowing persons under 18 years of age to register as donors with parental consent and further permits organ procurement organizations in Missouri to have 24-hour access to the donor information; (7) allow applicants for a driver's

DESCRIPTION (continued)

license to make voluntary contributions of \$2 to the Organ Donor Program Fund; (8) specify procedures which would allow the Department of Revenue to provide space on the face of the individual income tax return form for persons voluntarily contributing to the Organ Donor Program Fund, effective for tax year 2000 and thereafter; (9) specify persons who can conduct reasonable, administrative, and physical searches in order to verify the approval or non-approval of an organ donation; (10) specify the use of the Organ Donor Program Fund; (11) adds the following members to the Organ Donation Advisory Committee: one representative from the Department of Revenue; one representative from the Missouri Hospital Association; and one representative from an eye bank. The proposal would also specify that 4 advisory committee representatives would be required to be current members of the organ procurement organizations in Missouri; and (12) allow the Director of Revenue to specify the rules and procedures for allowing an applicant to designate an anatomical gift on the back of a non-driver's license.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Transportation  
Department of Health  
Department of Revenue  
Cooper County Memorial Hospital

**NOT RESPONDING: Office of Attorney General, Department of Economic Development - Division of Professional Registration, Department of Elementary and Secondary Education, Department of Public Safety - Missouri State Highway Patrol, Barton County Memorial Hospital, Cass Medical Center, Excelsior Springs Medical Center, Lincoln County Memorial Hospital, Pemiscot Memorial Hospital, Phelps County Regional Medical Center, Ray County Memorial Hospital, Samaritan Memorial Hospital, Ste. Genevieve County Memorial Hospital**



Jeanne Jarrett, CPA  
Director

February 16, 2001